# FULL TEXT OF THE RED BLUFF UNION ELEMENTARY SCHOOL DISTRICT BOND MEASURE M

# RED BLUFF UNION ELEMENTARY SCHOOL DISTRICT SCHOOL SAFETY, UPGRADE, RENOVATION AND IMPROVEMENT MEASURE

This measure may be known and referred to as the "Red Bluff Union Elementary School District School Safety, Upgrade, Renovation and Improvement Measure" or as "Measure M".

## **BOND AUTHORIZATION**

By approval of this measure by at least 55% of the voters of the Red Bluff Union Elementary School District (the "District") voting on the measure, the District shall be authorized to issue and sell bonds of up to \$19,000,000 in aggregate principal amount to provide financing for the specific school facilities projects listed under the heading entitled "BOND PROJECT LIST" below (the "Bond Project List"), and allow the district to qualify to receive potential State of California matching grant funds, subject to all of the accountability safeguards specified below.

#### **ACCOUNTABILITY SAFEGUARDS**

The provisions in this section are specifically included in this measure in order that the voters and taxpayers of the District may be assured that their money will be spent to address specific school facilities needs of the District, all in compliance with the requirements of Article XIIIA, Section 1(b)(3) of the Constitution of the State of California (the "California Constitution"), and the Strict Accountability in Local School Construction Bonds Act of 2000 (codified at Sections 15264 and following of the California Education Code).

**Evaluation of Needs.** The Board of Trustees of the District (the "Board") has evaluated the facilities needs of the District to determine which projects to finance from a local bond at this time. To address the facilities needs of the District, the Board deems it necessary and advisable to fund the specific school facilities projects listed in the Bond Project List. The Board hereby certifies that it has evaluated safety, class size reduction and information technology needs in developing the Bond Project List.

<u>Limitations on Use of Bonds</u>. Proceeds from the sale of bonds authorized by this measure shall be used only for the construction, reconstruction, rehabilitation, or replacement of school facilities, including the furnishing and equipping of school facilities, or the acquisition or lease of real property for school facilities, and not for any other purpose, including teacher and administrator salaries and other school operating expenses. More specifically, the Bond Project List provides for the specific projects the District proposes to finance with proceeds from the sale of bonds authorized by this measure and such proceeds shall be applied only to those specific purposes.

Independent Citizens' Oversight Committee. In accordance with and pursuant to California Education Code Section 15278 *et seq.*, the Board shall establish an independent citizens' oversight committee, within 60 days of the date that the Board enters the election results on its minutes pursuant to Section 15274 of the California Education Code, to ensure that (a) bond revenues are expended only for the purposes specified in Article XIIIA, Section 1(b)(3) of the California Constitution, and (b) that no funds are used for any teacher or administrative salaries or other school operating expenses. In accordance with Section 15282 of the California Education Code, the citizens' oversight committee shall consist of at least seven members and shall include a member active in a business organization representing the business community located within the District, a member active in a senior citizens' organization, a member active in a bona fide taxpayers' organization, a member that is a parent or guardian of a child enrolled in the District, and a member that is both a parent or guardian of a child enrolled in the District and active in a parent-teacher organization. The committee may be comprised of the same members of the citizens' oversight committees for other

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District bond measures. No employee or official of the District and no vendor, contractor or consultant of the District shall be appointed to the citizens' oversight committee.

Annual Performance Audits. In compliance with the requirements of Article XIIIA, Section 1(b)(3)(C) of the California Constitution, and the Strict Accountability in Local School Construction Bonds Act of 2000, the Board shall conduct an annual, independent performance audit to ensure that the proceeds from the sale of bonds authorized by this measure have been expended only on the school facilities projects listed in the Bond Project List. These audits shall be conducted in accordance with the Government Auditing Standards issued by the Comptroller General of the United States for performance audits. The results of these audits shall be made publicly available and shall be submitted to the citizens' oversight committee in accordance with Section 15286 of the California Education Code.

Annual Financial Audits. In compliance with the requirements of Article XIIIA, Section 1(b)(3)(D) of the California Constitution, and the Strict Accountability in Local School Construction Bonds Act of 2000, the Board shall conduct an annual, independent financial audit of the proceeds from the sale of bonds authorized by this measure until all of those proceeds have been spent for the school facilities projects listed in the Bond Project List. These audits shall be conducted in accordance with the Government Auditing Standards issued by the Comptroller General of the United States for financial audits. The results of these audits shall be made publicly available and shall be submitted to the citizens' oversight committee in accordance with Section 15286 of the California Education Code.

Special Bond Proceeds Account; Annual Report to Board. In compliance with the requirements of California Government Code Section 53410 and following, upon approval of this measure and the sale of any bonds approved, the Board shall take actions necessary to establish an account in which proceeds of the sale of bonds authorized by this measure shall be deposited. In compliance with the requirements of California Government Code Section 53411, as long as any proceeds of the bonds remain unexpended, the chief fiscal officer of the District shall cause a report to be filed with the Board at least once a year, stating (a) the amount of funds collected and expended in that year, and (b) the status of any project required or authorized to be funded from bond proceeds. The report may relate to the calendar year, fiscal year, or other appropriate annual period as the chief fiscal officer of the District shall determine, and may be incorporated into the annual budget, audit, or other appropriate routine report to the Board.

## **FURTHER SPECIFICATIONS**

Joint-Use Projects. The District may enter into agreements with other public agencies or nonprofit organizations for joint use of the school facilities financed with the proceeds from the sale of bonds authorized by this measure in accordance with California Education Code Section 17077.42 (or any successor provision). The District may seek State grant funds for eligible joint-use projects as permitted by law, and this measure hereby specifies and acknowledges that, subject to the limitations on the uses provided for herein, the proceeds from the sale of bonds authorized by this measure will or may be used to fund all or a portion of the local share for any eligible joint-use projects identified in the Bond Project List or as otherwise permitted by California State regulations, as the Board shall determine.

<u>Single Purpose</u>. All of the purposes enumerated in this measure shall be united and voted upon as one single measure, pursuant to California Education Code Section 15100, and all the enumerated purposes shall constitute the specific single purpose of the bonds, and the proceeds from the sale of bonds authorized by this measure shall be spent only for such purpose, pursuant to California Government Code Section 53410.

Bonds may be Issued in Excess of Statutory Bonding Limit. Issuance of all of the authorized bonds might require the outstanding debt of the District to exceed its statutory bonding limit (currently 1.25% of the total assessed valuation of taxable property in the District). In that event, the District intends to seek a waiver of its bonding limit from the State Board of Education, which has the power to waive certain requirements of the California Education Code applicable to the District. By approval of this measure, the voters have authorized the District to seek such a waiver, and to issue authorized bonds in excess of the

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District's statutory bonding limit as the State Board of Education may approve. No such waiver has yet been sought or granted.

Other Terms of the Bonds. When sold, the bonds shall bear interest at an annual rate not exceeding the statutory maximum, and that interest shall be made payable at the time or times permitted by law. The bonds may be issued and sold in several series, and no bond shall be made to mature more than the statutory maximum number of years from the date borne by that bond.

### **BOND PROJECT LIST**

The Bond Project List below lists the specific projects the District proposes to finance with proceeds of the bonds. The Bond Project List shall be considered a part of this bond measure and shall be reproduced in any official document required to contain the full statement of the bond measure. Listed projects will be completed as needed at a particular school or school facility site according to Board-established priorities. and the order in which such projects appear on the Bond Project List is not an indication of priority for funding or completion. In so far as permitted by law, each project is assumed to include its share of costs of the election and bond issuance, construction-related costs, such as project and construction management, architectural, engineering, permitting and entitlements, inspection and similar planning and testing costs, demolition and interim housing costs, legal, accounting and similar fees, costs related to the independent annual financial and performance audits, a contingency for unforeseen design and construction costs, and other costs incidental to or necessary for completion of the listed projects (whether the related work is performed by the District or third parties). The final cost of each project will be determined as plans are finalized, construction bids are awarded, and projects are completed. In addition, certain project funds expected from non-local bond sources, including State of California grant funds for eligible projects, have not yet been secured. Therefore, the Board cannot guarantee that the bond proceeds will provide sufficient funds to allow completion of all listed projects. Alternatively, if the District obtains unexpected funds from non-local bond sources with respect to listed projects, such projects may be enhanced, supplemented or expanded to the extent of such funds. Some projects may be subject to further government approvals, including by State officials and boards and/or local environmental or agency approval. Inclusion of a project on the Bond Project List is not a guarantee that the project will be completed (regardless of whether bond funds are available).

The specific projects authorized to be financed with proceeds from the sale of bonds authorized by this measure are as follows:

# RED BLUFF UNION ELEMENTARY SCHOOL DISTRICT SCHOOL SAFETY, UPGRADE, RENOVATION AND IMPROVEMENT MEASURE PROJECTS

The following projects are authorized to be financed at all school facilities sites District wide, including (with original construction date):

Bidwell Elementary (1943) Metteer Elementary (1987) Jackson Heights Elementary (1955) Vista Preparatory Academy (1964)

- Make safety and security improvements, including security cameras and fencing
- Repair or replace leaky roofs.
- Repair or replace deteriorating plumbing and sewer systems.
- Upgrade inadequate electrical systems.
- Replace temporary portables with permanent classrooms.
- Repair or replace outdated heating, ventilation and air-conditioning systems.
- Improve student access to computers and modern technology, including providing necessary infrastructure, hardware, software, computers, devices and other modern instructional equipment throughout District sites.

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- Modernize, renovate, construct and/or expand aging and outdated school facilities to meet 21st century educational standards, including providing updated furnishings and other equipment to facilitate a modern learning environment.
- Make Federal and State-mandated Americans with Disabilities Act (ADA) accessibility upgrades
  including ensuring site access, parking, staff and student restrooms, relocation of existing
  electrical devices, drinking fountains, playground equipment, etc. as necessary to ensure adequate
  accommodations are provided and all legal requirements are met.
- Make energy-efficiency improvements, including replacing outdated and energy inefficient windows and lighting.
- Construct new or upgrade existing classrooms, including classrooms for music programs and the
  arts.
- Improve, rehabilitate and/or construct P.E. fields, gyms, playgrounds and play structures and other facilities for school and community use, including providing related equipment.
- Renovate outdated kitchens and multi-purpose rooms.
- Repair, replace and/or upgrade paved surfaces, turf, and other grounds and outdoor areas, including to eliminate safety hazards and to facilitate outdoor instruction.
- Upgrade, repair and/or expand school site parking, roadways, grounds and other infrastructure such as utility systems, including installing exterior lighting, repairing pathways, walkways, ADA access ramps, and make landscaping improvements including irrigation and security fencing.

All or portions of these projects may be used as joint-use projects within the meaning of Section 17077.42(c) of the Education Code (or any successor provision).

### **MISCELLANEOUS**

## All listed bond projects include the following as needed:

- Planning, designing and providing temporary housing necessary for listed bond projects.
- The inspection, sampling and analysis of grounds, buildings and building materials to determine
  the presence of hazardous materials or substances, including asbestos, lead, etc., and the
  encapsulation, removal, disposal and other remediation or control of such hazardous materials
  and substances.
- Seismic and historical evaluations, site surveys (including topographic, geological and utility surveys), and infrastructure analyses.
- Necessary onsite and offsite preparation or restoration in connection with new construction, renovation or remodeling, or installation or removal of relocatable buildings or other temporary buildings, including demolition of structures; removing, replacing, or installing irrigation, drainage, utility lines (gas, water, sewer, electrical, data and voice, etc.), trees and landscaping; and relocating fire access roads or ingress/egress pathways.
- Address other unforeseen conditions revealed by construction, renovation or modernization (including plumbing or gas line breaks, dry rot, seismic and structural deficiencies, etc.).
- Acquire or construct other improvements required to comply with building codes, including seismic safety requirements, the Field Act, and access requirements.
- Acquisition of any rights-of-way, easements, licenses and/or real property made necessary by listed bond projects, or lease of real property made necessary by the listed bond projects.
- Acquire or construct storage facilities and other space on an interim basis, as needed to accommodate construction materials, equipment, and personnel.



- Furnishing and equipping of classrooms and other school facilities; furnishing and equipping shall
  include initial purchases, and scheduled and necessary replacements, upgrades and updating of
  technology.
- Acquisition of all or a portion of any school site or facility, or an interest therein, or make lease
  payments with respect to any school site or facility, encumbered in order to finance or refinance
  the listed school facilities projects.
- All other costs and work necessary or incidental to the listed bond projects.

# PROJECTS INVOLVING RENOVATION, REHABILITATION OR REPAIR

For any project involving renovation, rehabilitation or repair of a building or the major portion of a building, the District shall be authorized to proceed with new replacement construction instead (including any necessary demolition) if the Board of Trustees determines that replacement new construction is more practical than renovation, rehabilitation or repair, considering the building's age, condition, expected remaining life, comparative cost and other relevant factors.

#### **GENERAL PROVISIONS**

Interpretation. The terms of this bond measure and the words used in the Bond Project List shall be interpreted broadly to effect the purpose of providing broad and clear authority for the officers and employees of the District to provide for the school facilities projects the District proposes to finance with the proceeds of the sale of bonds authorized by this measure within the authority provided by law, including Article XIIIA, Section 1(b)(3) of the California Constitution, California Education Code Section 15000 *et seq.* and the Strict Accountability in Local School Construction Bonds Act of 2000. Without limiting the generality of the foregoing, such words as repair, improve, upgrade, expand, modernize, renovate, and reconfigure are used in the Bond Project List to describe school facilities projects in plain English and are not intended to expand the nature of such projects beyond, or have an effect on, and shall be interpreted to only permit, what is authorized under Article XIIIA, Section 1(b)(3) of the California Constitution, California Education Code Section 15000 *et seq.* and the Strict Accountability in Local School Construction Bonds Act of 2000. In this regard, the Bond Project List does not authorize, and shall not be interpreted to authorize, expending proceeds of the sale of bonds authorized by this measure for current maintenance, operations or repairs. The school facilities projects on the Bond Project List only authorize capital expenditures.

Estimated Ballot Information. The Board hereby declares, and the voters by approving this bond measure concur, that the information included in the statement of the bond measure to be voted on pursuant to Section 13119 of the California Elections Code is based upon the District's projections and estimates only and is not binding upon the District. The amount of money to be raised annually and the rate and duration of the tax to be levied for the bonds may vary from those presently estimated due to variations from these estimates in the timing of bond sales, the amount of bonds sold and market interest rates at the time of each sale, and actual assessed valuations over the term of repayment of the bonds. The dates of sale and the amount of bonds sold at any given time will be determined by the District based on need for project funds and other factors. The actual interest rates at which the bonds will be sold will depend on the bond market at the time of each sale. Actual future assessed valuation will depend upon the amount and value of taxable property within the District as determined by the County Assessor in the annual assessment and the equalization process.

**Headings.** The headings or titles of the sections of the bond measure, including any headings or titles included in the Bond Project List, are solely for convenience of reference and shall not affect the meaning, construction or effect of the bond measure.

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Severability. The Board and the voters hereby declare that every portion, section, subdivision, paragraph, clause, sentence, phrase, word, application and individual project (individually referred to as "Part" and collectively as "Parts"), of this bond measure has independent value, and the Board and the voters would have adopted each Part hereof regardless of whether any other Part of this bond measure would be subsequently declared invalid. Upon approval of this bond measure by the voters, should any Part of this bond measure be found by a court of competent jurisdiction to be invalid for any reason, all remaining Parts hereof shall remain in full force and effect to the fullest extent allowed by law, and to this end the Parts of this bond measure are severable.
"Approval of Measure M does not guarantee that the proposed project or projects in the Red Bluff Union Elementary School District that are the subject of bonds under Measure M will be funded beyond the local revenues generated by Measure M. The District's proposal for the project or projects may assume the receipt of matching State funds, which could be subject to appropriation by the Legislature or approval of a statewide bond measure."

# IMPARTIAL ANALYSIS BY COUNTY COUNSEL RED BLUFF UNION ELEMENTARY SCHOOL DISTRICT BOND MEASURE M

This Measure M, known as the Red Bluff Union Elementary School District Safety, Upgrade, Renovation and Improvement Measure, contains an issue and sale is for the issuance and sale of bonds of up to \$19,000,000, issued by the Board of Trustees (the "Board") of the Red Bluff Union Elementary School District (the "District"), located in the County of Tehama. The bonds shall be issued and sold with the purpose of raising money to address specific facility needs. Funds obtained from taxpayers through this measure will be spent in compliance with Article XIII A, section 1(b)(3) of the State Constitution and California Education Code Section 15264 *et. seq.* The schools contained within the District include Bidwell Elementary, Metteer Elementary, Jackson Heights Elementary, and Vista Preparatory Academy.

The bonds will fund specific projects listed in the "Bond Project List," including, but not limited to, repairing roofs, heating ventilation and air-conditioning systems, electrical systems, sewer systems, replacing temporary portables with permanent classrooms, improving safety and security, installing energy efficient systems, and make Federal and State-mandated Americans with Disabilities Act accessibility updates.

Furthermore, the District will seek to levy, upon a 55% vote, an *ad valorem* tax upon those who reside within the District to repay those bonds. The *ad valorem* tax would levy, on average, approximately \$28.67 per \$100,000 of assessed valuation of property, and at the highest rate, approximately \$30.00 per \$100,000 of assessed valuation of property, within the District, raising approximately \$1,100,000 annually. The tax would be levied to fund this bond issue through the 2058-2059 fiscal year.

In accordance with and pursuant to California Education Code Section 15278 et seq., the Board shall establish an independent citizens' oversight committee within 60 days of the date that the Board enters the election results on its minutes. The committee's members will be selected in accordance with Section 15282 of the California Education Code. The committee will ensure that bond proceeds are expended only for purposes specified in Article XIIIA, Section 1(b)(3) of the California Constitution and that no funds are used for teacher or administrative salaries or other school operating expenses.

A "yes" vote will approve the issuance and sale of bonds to be repaid by an ad valorem tax.

A "no" vote will not approve the issuance and sale of bonds to be repaid by an ad valorem tax.

This Impartial Analysis is hereby submitted to the Elections Officials in conformance with Section 9280 of the Elections Code of the State of California.

Dated: August 5, 2024

S/ Margaret Long
Margaret Long
Tehama County Counsel

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The above statement is an impartial analysis of Measure M. If you desire a copy of the full text of the measure, please call the Tehama County Clerk at (530) 527-8190 and a copy will be mailed to you at no cost. You may also view the full text of Measure M at www.tehama.gov.



# TAX RATE STATEMENT RED BLUFF UNION ELEMENTARY SCHOOL DISTRICT BOND MEASURE M

### TAX INFORMATION STATEMENT

An election will be held in the Red Bluff Union Elementary School District (the "District") on November 5, 2024, to authorize the sale of up to \$19,000,000 in bonds of the District to finance school facilities as described in the measure. If the bond measure is approved by at least 55% of the voters of the District voting on the bond measure, the District expects to issue the bonds in multiple series over time. Principal and interest on the bonds will be payable from the proceeds of tax levies made upon the taxable property in the District. The following information is provided in compliance with Sections 9400 through 9405 of the California Elections Code.

- 1. The best estimate of the average annual tax rate that would be required to be levied to fund this bond issue over the entire duration of the bond debt service, based on assessed valuations available at the time of filing of this statement, is \$28.67 per \$100,000 of assessed valuation. The final fiscal year in which the tax to be levied to fund this bond issue is anticipated to be collected is fiscal year 2058-59.
- 2. The best estimate of the highest tax rate that would be required to be levied to fund this bond issue, based on estimated assessed valuations available at the time of filing of this statement, is \$30.00 per \$100,000 of assessed valuation in fiscal year 2025-26.
- 3. The best estimate of the total debt service, including the principal and interest, that would be required to be repaid if all of the bonds are issued and sold is approximately \$39,181,000.

Voters should note that estimated tax rates are based on the ASSESSED VALUE of taxable property on the County's official tax rolls, <u>not</u> on the property's market value, which could be more or less than the assessed value. In addition, taxpayers eligible for a property tax exemption, such as the homeowner's exemption, will be taxed at a lower effective tax rate than described above. Property owners should consult their own property tax bills and tax advisors to determine their property's assessed value and any applicable tax exemptions.

Attention of all voters is directed to the fact that the foregoing information is based upon the District's projections and estimates only, which are not binding upon the District. The average annual tax rate, the highest tax rate, the final fiscal year in which the tax is anticipated to be collected and the year or years in which they will apply, and the actual total debt service, may vary from those presently estimated for a variety of reasons, including, without limitation, due to variations in the timing of bond sales, the amount or amortization of bonds sold, market conditions at the time of each sale, and actual assessed valuations over the term of repayment of the bonds. The dates of sale and the amount or amortization of bonds sold at any given time will be determined by the District based on need for project funds and other factors, including the legal limitations on bonds approved by a 55% affirmative vote. Market conditions, including, without limitation, interest rates, are affected by economic and other factors beyond the control of the District and will depend on the bond market at the time of each sale. Actual future assessed valuation will depend upon the amount and value of taxable property within the District as determined by the County Assessor in the annual assessment and the equalization process. The growth or decline in assessed valuation is the result of a number of economic and other factors outside the control of the District.

Dated:	June 18, 2024.	s/ Cliff Curry
		Superintendent, Red Bluff Union Elementary School Distric



#### ARGUMENT IN FAVOR OF MEASURE M

Our schools are some of the most important assets in our community and should be our number one priority. From higher-achieving students to greater neighborhood safety and improved property values, high-quality schools make a difference. Although our teachers and staff do their best in educating our children, many classrooms and school facilities at the Red Bluff Union Elementary School District are outdated and inadequate to provide students with the school facilities they need to succeed. This is why our children need your YES vote on Measure M!

While our facilities have been well maintained, aging classrooms and facilities must be upgraded and safety and security improvements are at the top of the list. Our elementary schools are outdated. The average age of our schools is over 60 years old with Bidwell Elementary, our oldest school, first constructed in 1943. Measure M would provide needed funding to the District to improve the quality of education provided to local elementary students. And by investing in our schools, we can meet today's safety, educational, and technological standards as well as better our community.

### Measure M, if approved, will make critical facility improvements including:

- Making safety and security improvements, including security cameras and fencing
- Repairing or replacing leaky roofs
- Replacing deteriorating plumbing and sewer systems
- Upgrading inadequate electrical systems
- Modernizing outdated classrooms and restrooms

### Measure M makes financial sense and protects taxpayers.

- All funds must be spent locally and cannot be taken by the State.
- By law, spending must be reviewed and annually audited by an independent citizens' oversight committee.
- Funds can only be spent to improve our schools, not for teachers' or administrators' salaries.

Measure M upgrades and renovates old and inadequate elementary school facilities, improves the education of local children, and maintains the quality of our community. Please join us and **VOTE YES ON MEASURE M!** 

s/ Kathryn L. Garcia s/ Patrick Mair s/ Richard DuVarney s/ Ronald Clark s/ Kate Grissom

